

# Forest Carbon Partnership Facility

**Second Evaluation:** 

# 2b: Recommendations concerning enhancing efficiency and addressing delays in Grants

Twenty-third Meeting of the Participants Committee (PC23)

Washington DC

March 27-30, 2017



# **Recommendation R2 (Readiness Fund)**

- Improve disbursements at the country level:
  - FMT to facilitate the provision of technical assistance (TA) upon request for procurement of goods and services
  - Procurement calls for contracting TA could be bundled and sequenced by same provider
  - Prioritize TA to the countries with the largest undisbursed finance

# **Recommendation R4 (Readiness Fund)**

- Improve efficiency with greater transparency and accountability:
  - FMT and Delivery Partners work together to ensure that lags between PC
     allocation and Delivery Partner approval and grant signing are reduced
  - Prioritize FMT and Delivery Partner support to "stranded" REDD Countries
     (i.e., slow disbursement, high undisbursed balance)
  - Improve the transparency and accountability of delayed disbursements
     with actions taken and reasons reported by Delivery Partners to PC
  - Set appropriate monitoring criteria for disbursement and place results on FCPF website
  - Include criteria in revised M&E Framework

### **Agreed Response**

- Proactive action on procurement issues such as **bundling of procurements, trainings etc.** is already being done in several countries
- Did not agree that prioritizing technical assistance to countries with the largest undisbursed grants would resolve the challenge as there are other limiting factors to disbursements in countries
- **Rigorous portfolio monitoring** to address the issues on disbursements already in place
- Deal with this Recommendation in conjunction with R4. RF
- **Prepare FMT Note by PC23** on a) options to enhance efficiency in grant agreement signing and implementation, b) options PC could exercise where there are excessive delays

### **Decisions on Allocations of Available Funding**

- See FMT Note 2017-1 titled "Decisions on Allocations of Available
  Funding in the Readiness Fund" for some proposals on a) options
  to enhance efficiency in grant agreement signing and
  implementation, b) options PC could exercise where there are
  excessive delays
- Proposed grant signing deadlines
- FMT recognizes importance of rigorous portfolio monitoring
- FMT take an active role in decisions on whether to extend grant closing dates, in conjunction with Delivery Partners (taking into account alternatives)

#### **Provision of Technical Assistance for Procurement**

#### Recommendation (part):

- FMT to facilitate the provision of technical assistance (TA) upon request for procurement of goods and services
- Procurement calls for contracting TA could be bundled and sequenced by same provider
- Prioritize TA to the countries with the largest undisbursed finance

#### - Response:

- Bundling of procurements, trainings etc. is already being done in several countries
- Did not agree that prioritizing technical assistance to countries with the largest undisbursed grants would resolve the challenge
- Provided assistance with TORs, conducted trainings on procurement and bundling

# Improve Efficiency of Readiness Grant disbursements

#### - Recommendation (part):

- FMT and Delivery Partners work together to ensure that lags between PC allocation and Delivery Partner approval and grant signing are reduced
- Prioritize FMT and Delivery Partner support to "stranded" REDD Countries (i.e., slow disbursement, high undisbursed balance)

#### - Response:

 See FMT Note 2017-1 titled "Decisions on Allocations of Available Funding in the Readiness Fund"

# **Portfolio Monitoring (1)**

- FMT already carries out rigorous, regular portfolio monitoring exercises both internally and jointly with Delivery Partners
- Objective is to proactively identify bottlenecks and identify action to address them
- FMT compiles Exception Reports
- Exceptions communicated to the World Bank Program Managers and other Delivery Partner focal points
- FMT agrees annual targets with the Environment Global Practice, including for grant disbursements
- Progress against targets reviewed quarterly

# **Portfolio Monitoring (2)**

- As fund nears its termination date of 31 December 2020, even more rigorous monitoring is necessary (to ensure almost all monies are disbursed by the end of the term)
- As part of this portfolio monitoring, FMT will take an active role in decisions on whether to extend grant closing dates, in conjunction with Delivery Partners
- Will take into account a number of factors, including:
- i) Grant closing date relative to end of term of fund
- ii) Grant starting date and time expired to date
- iii) Disbursements to date and changing rate of disbursements
- iv) Signed commitments to date
- v) Planned future disbursements
- vi) Alternative options

# Potential for Reallocations Prior to Grant Closing Dates

- Excessive delays after grant agreements signed limited options prior to the grant closing date
- Signed grants are legally binding so any cancellation or revision needs to be within the bounds of the legal contract
- Remedies for performance failure exist (including suspension, cancellation or refund of the grant)
- Performance failure does not normally include slow implementation per se, but could include the requirement for a mid-term progress report within 18 months
- However, not strictly enforced (avoiding a box-ticking exercise)
- FMT would only wish to use in exceptional circumstances (e.g., if delay is excessive and without good reason) and with full agreement from the relevant Delivery Partner

### **Transparency and Accountability**

 Recommendation (part): Improve transparency and accountability of delayed disbursements with actions taken and reasons reported by Delivery Partners to PC

#### - Response:

- Dashboard provides information on dates that REDD countries meet certain targets
- Annual reports provide disbursement figures
- Rigorous portfolio monitoring
- FMT Update report names individual REDD Countries in exceptions, indicates those countries that have moved out of the exception reports since the previous update to the PC/PA. Where REDD Countries remain in the exception reporting, FMT will provide reason(s) for delay

# **Monitoring Criteria for Disbursement**

 Recommendation (part): Set appropriate monitoring criteria for disbursement and place results on FCPF website. Include criteria in revised M&E Framework

#### - Response:

- One recommendation in Evaluation is to revise the Monitoring and Evaluation (M&E) Framework (R8 (RF&CF))
- Revised M&E Framework will include appropriate monitoring criteria for disbursement
- Improved and updated targets, including for disbursement, will automatically increase accountability of the FMT, Delivery Partners and REDD Countries
- Disbursements against targets will be reported in Update report to PC/PA, Annual Report and Dashboard

# **Expected Action from the PC**

- Feedback on proposed actions
- Other suggestions?

# Thank you

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